**Consultation Document on Listing Eligibility and Conservation Actions**

*Solanum dissectum*

You are invited to provide your views and supporting reasons related to:

1) the eligibility of *Solanum dissectum* for inclusion on the EPBC Act threatened species list in the endangered category; and

2) the necessary conservation actions for the above species.

Evidence provided by experts, stakeholders and the general public are welcome. Responses can be provided by any interested person.

Anyone may nominate a native species, ecological community or threatening process for listing under the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act) or for a transfer of an item already on the list to a new listing category. The Threatened Species Scientific Committee (the Committee) undertakes the assessment of species to determine eligibility for inclusion in the list of threatened species and provides its recommendation to the Australian Government Minister for the Environment.

Draft information for your consideration of the eligibility of this species for listing as endangered starts at page 3 and information associated with potential conservation actions for this species starts at page 7. To assist with the Committee’s assessment, the Committee has identified a series of specific questions on which it seeks your guidance.

Responses are to be provided in writing either by email to: [species.consultation@environment.gov.au](mailto:species.consultation@environment.gov.au)

or by mail to:

The Director  
Marine and Freshwater Species Conservation Section  
Wildlife, Heritage and Marine Division  
Department of the Environment  
PO Box 787  
Canberra ACT 2601

**Responses are required to be submitted by Friday 6 November 2015**.

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**General background information about listing threatened species**

The Australian Government helps protect species at risk of extinction by listing them as threatened under Part 13 of the EPBC Act. Once listed under the EPBC Act, the species becomes a Matter of National Environmental Significance (MNES) and must be protected from significant impacts through the assessment and approval provisions of the EPBC Act. More information about threatened species is available on the department’s website at:

<http://www.environment.gov.au/biodiversity/threatened/index.html>.

Public nominations to list threatened species under the EPBC Act are received annually by the department. In order to determine if a species is eligible for listing as threatened under the EPBC Act, the Threatened Species Scientific Committee (the Committee) undertakes a rigorous scientific assessment of its status to determine if the species is eligible for listing against a set of criteria. These criteria are available on the Department’s website at: <http://www.environment.gov.au/biodiversity/threatened/pubs/guidelines-species.pdf>.

As part of the assessment process, the Committee consults with the public and stakeholders to obtain specific details about the species, as well as advice on what conservation actions might be appropriate. Information provided through the consultation process is considered by the Committee in its assessment. The Committee provides its advice on the assessment (together with comments received) to the Minister regarding the eligibility of the species for listing under a particular category and what conservation actions might be appropriate. The Minister decides to add, or not to add, the species to the list of threatened species under the EPBC Act. More detailed information about the listing process is at: <http://www.environment.gov.au/biodiversity/threatened/nominations.html>.

To promote the recovery of listed threatened species and ecological communities, conservation advices and where required, recovery plans are made or adopted in accordance with Part 13 of the EPBC Act. Conservation advices provide guidance at the time of listing on known threats and priority recovery actions that can be undertaken at a local and regional level. Recovery plans describe key threats and identify specific recovery actions that can be undertaken to enable recovery activities to occur within a planned and logical national framework. Information about recovery plans is available on the department’s website at: <http://www.environment.gov.au/biodiversity/threatened/recovery.html>.

**Information about this consultation process**

Responses to this consultation can be provided electronically or in hard copy to the contact addresses provided on Page 1. All responses received will be provided in full to the Committee and then to the Australian Government Minister for the Environment.

In providing comments, please provide references to published data where possible. Should the Committee use the information you provide in formulating its advice, the information will be attributed to you and referenced as a ‘personal communication’ unless you provide references or otherwise attribute this information (please specify if your organisation requires that this information is attributed to your organisation instead of yourself). The final advice by the Committee will be published on the department’s website following the listing decision by the Minister.

Information provided through consultation may be subject to freedom of information legislation and court processes. It is also important to note that under the EPBC Act,the deliberations and recommendations of the Committee are confidential until the Minister has made a final decision on the nomination, unless otherwise determined by the Minister.

*Solanum dissectum*

**Taxonomy**

Conventionally accepted as *Solanum dissectum* Symon.

**Species Information**

**Description**

*Solanum dissectum* is an erect, perennial shrub that grows to maximum height of 1 m (DEHP, 2015), belonging to the family Solanaceae. Stems are erect and reddish in colour (Symon, 1995). Stems or branchlets have scattered, straight prickles which are between 4–11 mm long and range in density of between four and ten per 10 cm of stem (Symon, 1995; DEHP, 2015). Unusually for a *Solanum* species with prickles, this species is lacking in stellate hairs (Symon, 1995; Bean, 2004). The leaves are broadly lanceolate in outline, but the lamina is deeply lobed. These deep lobes in its leaf are a distinguishing feature of the species, which its specific name refers to – *dissectum* (Symon, 1995; Bean, 2004). The inflorence is a short cyme bearing four or five flowers and one or two prickles (Symon, 1995; DEHP, 2015). The corolla is deeply divided almost to the base and mauve in colour (Symon, 1995; Bean, 2004; DEHP, 2015). The fruiting calyx lobes are less than half the length of the mature fruit and have no prickles (Bean, 2004). There is one globular fruit per inflorescence, which are between 7–9 mm in diameter and red in colour, with the succulent and juicy flesh (Symon, 1995; Bean, 2004; DEHP, 2015). The seeds are pale yellow, between approximately 3–4 mm long (Bean, 2004).

The species has only been formally recognised as a distinct species since 1995.

Distribution

*Solanum dissectum* is endemic to Queensland, and found within a region bounded by the towns of Blackwater to Bauhinia to Thangool to Dululu, which is centred about 150 km due west of Gladstone (Bean, 2004; ALA, 2015). However, it is restricted to very small localised areas where populations exist (ALA, 2015). In this area, it may be found in open forest and woodland habitats where brigalow (*Acacia harpophylla*) and/or lapunyah (*Eucalyptus thozetiana*) characterise the dominant vegetation types on solodic clay soils (Bean, 2004; Queensland Herbarium, 2012, cited in DEHP, 2015).

Relevant Biology/Ecology

*Solanum dissectum* flowers between July and November and fruits between March and July each year (Bean, 2004; Queensland Herbarium, 2012, cited in DEHP, 2015). Other biological and ecological characteristics of the species are poorly known.

Threats

Specimen labels of collected individuals indicate the possible demise of the species in some areas, where they had been collected from recently cleared brigalow scrub, from brigalow regrowth and from an area of recently burnt brigalow suckers (Bean, 2004). Major threats are likely to be continuing land clearance of areas too small to be mapped as remnant under the Queensland *Vegetation Management Act 1999* and invasion of habitats by exotic grass species (especially buffel grass (*Cenchrus ciliaris*), which is native to Africa and southern Asia) (Bean, 2004; DEHP, 2015). Land clearing rates (including remnant and regrowth) in Queensland have been increasing ever since 2010, and in the 2013-14 financial year were triple that of 2009-10 (Maron et al., 2015).

Assessment of available information in relation to the EPBC Act Criteria and Regulations

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| **Criterion 1. Population size reduction (reduction in total numbers)**  Population reduction (measured over the longer of 10 years or 3 generations) based on any of A1 to A4 | | | | |
|  | **Critically Endangered**  **Very severe reduction** | | **Endangered**  **Severe reduction** | **Vulnerable**  **Substantial reduction** |
| **A1** | **≥ 90%** | | **≥ 70%** | **≥ 50%** |
| **A2, A3, A4** | **≥ 80%** | | **≥ 50%** | **≥ 30%** |
| A1 Population reduction observed, estimated, inferred or suspected in the past and the causes of the reduction are clearly reversible AND understood AND ceased.  A2 Population reduction observed, estimated, inferred or suspected in the past where the causes of the reduction may not have ceased OR may not be understood OR may not be reversible.  A3 Population reduction, projected or suspected to be met in the future (up to a maximum of 100 years) [(*a) cannot be used for A3*]  A4 An observed, estimated, inferred, projected or suspected population reduction where the time period must include both the past and the future (up to a max. of 100 years in future), and where the causes of reduction may not have ceased OR may not be understood OR may not be reversible. | | (a) direct observation [*except A3*]  (b) an index of abundance appropriate to the taxon  *based on any of the following:*  (c) a decline in area of occupancy, extent of occurrence and/or quality of habitat  (d) actual or potential levels of exploitation  (e) the effects of introduced taxa, hybridization, pathogens, pollutants, competitors or parasites | | |

**Evidence:**

There appears to be insufficient quantitative information to demonstrate if the species is eligible for listing under this criterion. However, the purpose of this consultation document is to elicit additional information to better understand the species’ status. This conclusion should therefore be considered to be tentative at this stage, as it may be changed as a result of responses to this consultation process.

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| **Criterion 2.** **Geographic distribution as indicators for either extent of occurrence AND/OR area of occupancy** | | | |
|  | **Critically Endangered**  **Very restricted** | **Endangered**  **Restricted** | **Vulnerable**  **Limited** |
| B1. Extent of occurrence (EOO) | **< 100 km2** | **< 5,000 km2** | **< 20,000 km2** |
| B2. Area of occupancy (AOO) | **< 10 km2** | **< 500 km2** | **< 2,000 km2** |
| AND at least 2 of the following 3 conditions indicating distribution is precarious for survival: | | | |
| (a) Severely fragmented OR Number of locations | **= 1** | **≤ 5** | **≤ 10** |
| (b) Continuing decline observed, estimated, inferred or projected in any of: (i) extent of occurrence; (ii) area of occupancy; (iii) area, extent and/or quality of habitat; (iv) number of locations or subpopulations; (v) number of mature individuals | | | |
| (c) Extreme fluctuations in any of: (i) extent of occurrence; (ii) area of occupancy; (iii) number of locations or subpopulations;( iv) number of mature individuals | | | |

**Evidence:**

The area bounded by the towns of Blackwater to Bauhinia to Thangool to Dululu, which roughly relates to the area of the historical distribution of *Solanum dissectum*, is approximately 11 800 km2. However, when records of *Solanum dissectum* are mapped, the extent of occurrence is calculated to be 728 km2 (DotE, 2015).

In the past 15 years, there have been recordings of the species at eight separate locations within its extent of occurrence (ALA, 2015). These are:

1. In April 2003, 17 plants were observed at a location about 15 km northwest of Banana in a small area of occupancy of less than 1 km2. In January 2013 at a similar location, 27 plants were observed in a patch in which the area of occupancy is likely less than 1 km2.
2. In March 2005, 6 mature plants and a few juveniles were observed at a location near Kokotungo in a single clump (i.e. likely less than 1 km2). In February 2006, another specimen was collected at about the same location.
3. In November 2010, 10 plants were counted at a site about 45 km south of Blackwater. Area of occupancy at this site is likely to be less than 1 km2.
4. In July 2011, approximately 100 or more plants observed at one small site and approximately 50 or more plants observed at another site close to the area where 10 plants were observed in 2010, the sites being about 45 km south of Blackwater. Area of occupancy at these two sites is likely to total less than 1 km2.
5. In November 2013, three *Solanum dissectum* populations were observed at a site that is located about 25 km south southwest of Dululu. One of population considered to have approximately 2500 plants in an area ofoccupancy likely to be le*ss* than 1 km2. The presence of these plants was recorded again in observations five months later in March 2014.
6. In November 2013, 250 plants were observed at an site about 25 km west of Moura, with the area of occupancy likely to be less than 1 km2.
7. In February 2014, at least 35 plants were observed in six populations at a site about 8 kmnortheast of Moura. Area of occupancy likely to be less than 1 km2.
8. In March 2014, more than 15 plants were observed at a site about 9 km northwest of Goovigen. Area of occupancy at this site likely to be less than 1 km2 (ALA, 2015).

When records of *Solanum dissectum* are mapped, the area of occupancy is calculated to be 16 km2 (DotE, 2015). These populations are also likely to be severely fragmented, as the recorded populations are dispersed by between 10 and 100 km in distance and connectivity between these populations is also likely to be limited with the Brigalow belt region experiencing some of the highest rates of land clearing in Queensland during the late-1990s (Cogger et al., 2003). Continuing decline in the area of occupancy, area and/or extent and/or quality of habitat, and the number of mature individuals is inferred given that clearing of vegetation patches on private freehold land, where *Solanum dissectum* is present and has not been surveyed, may be undertaken into the future under the provisions of the Queensland *Vegetation Management Act 1999* (DEHP, 2015).

Both the extent of occurrence and area of occupancy are restricted, populations are severely fragmented due to the long distances between them and level of land clearing the area it grows has experienced and a continuing decline is inferred in the species’ area of occupancy, the area and extent of habitat, and the number of mature individuals. It classifies as eligible for listing as endangered under B1(a) and (b)(ii),(iii),(v) and B2(a) and (b)(ii),(iii),(v).

The data presented above appear to demonstrate that *Solanum dissectum* is **eligible for listing as endangered** under this criterion. However, the purpose of this consultation document is to elicit additional information to better understand the species’ status. This conclusion should therefore be considered to be tentative at this stage, as it may be changed as a result of responses to this consultation process.

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| **Criterion 3. Population size and decline** | | | | |
|  | | **Critically Endangered**  **Very low** | **Endangered**  **Low** | **Vulnerable**  **Limited** |
| Estimated number of mature individuals | | **< 250** | **< 2,500** | **< 10,000** |
| AND either (C1) or (C2) is true | |  |  |  |
| C1 An observed, estimated or projected continuing decline of at least (up to a max. of 100 years in future) | | **Very high rate**  **25% in 3 years or 1 generation**  **(whichever is longer)** | **High rate**  **20% in 5 years or 2 generation**  **(whichever is longer)** | **Substantial rate**  **10% in 10 years or 3 generations**  **(whichever is longer)** |
| C2 An observed, estimated, projected or inferred continuing decline AND its geographic distribution is precarious for its survival based on at least 1 of the following 3 conditions: | |  |  |  |
| (a) | (i) Number of mature individuals in each subpopulation | **≤ 50** | **≤ 250** | **≤ 1,000** |
| (ii) % of mature individuals in one subpopulation = | **90 – 100%** | **95 – 100%** | **100%** |
| (b) Extreme fluctuations in the number of mature individuals | |  |  |  |

**Evidence:**

While there is no definitive information on the number of mature individuals, an estimate can be made using the information available through observations recorded for *Solanum dissectum* since 2000 (ALA, 2015). Using these estimates, at least 3000 individuals (likely to consist of mature and immature) have been observed since 2000 (ALA, 2015). Without information to the contrary, the Committee infers that this estimate would still be appropriate given it would be expected that these individuals still remain or have reproduced. However, given there are probably many individuals that have not been counted in surveys, the total number of individuals (mature and immature) is likely to be relatively higher than the 3000 figure. When considering the total number of mature individuals, it is estimate that the number ranges somewhere between 2500 and 10 000. This estimate of the number of mature individuals for the species, classifies as limited.

Continuing decline of the species is inferred to be at least 10% for the next 10 years, given that the clearing of vegetation patches on private freehold land, where *Solanum dissectum* is present and has not been surveyed, may be undertaken into the future under the provisions of the Queensland *Vegetation Management Act 1999* (DEHP, 2015). Therefore the species classifies under C1.

The data presented above appear to demonstrate that *Solanum dissectum* is **eligible for listing as vulnerable** under this criterion. However, the purpose of this consultation document is to elicit additional information to better understand the species’ status. This conclusion should therefore be considered to be tentative at this stage, as it may be changed as a result of responses to this consultation process.

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| **Criterion 4. Number of mature individuals** | | | |
|  | **Critically Endangered**  **Extremely low** | **Endangered**  **Very Low** | **Vulnerable**  **Low** |
| Number of mature individuals | **< 50** | **< 250** | **< 1,000** |

**Evidence:**

As mentioned above, observations of the species over the past 15 years have been used to estimate the number of mature individuals. An observation in November 2013, estimated over 2500 in one population at a site south southeast. No notes were made in the recording as to the ratio of mature to immature individuals, however, it would seem unlikely that less than 1000 of these individuals would be mature (i.e. low enough to meet the thresholds of this criterion).

The data presented above appear to demonstrate the *Solanum dissectum* is not eligible for listing under this criterion. However, the purpose of this consultation document is to elicit additional information to better understand the species’ status. This conclusion should therefore be considered to be tentative at this stage, as it may be changed as a result of responses to this consultation process.

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| **Criterion 5. Quantitative Analysis** | | | |
|  | **Critically Endangered**  **Immediate future** | **Endangered**  **Near future** | **Vulnerable**  **Medium-term future** |
| Indicating the probability of extinction in the wild to be: | **≥ 50% in 10 years or 3 generations, whichever is longer (100 years max.)** | **≥ 20% in 20 years or 5 generations, whichever is longer (100 years max.)** | **≥ 10% in 100 years** |

**Evidence:**

Population viability analysis appears not to have been undertaken, there are insufficient data to demonstrate if the species is eligible for listing under this criterion. However, the purpose of this consultation document is to elicit additional information to better understand the species’ status. This conclusion should therefore be considered to be tentative at this stage, as it may be changed as a result of responses to this consultation process.

**Conservation Actions**

Recovery Plan

A decision about whether there should be a recovery plan for this species has not yet been determined. The purpose of this consultation document is to elicit additional information to help inform this decision.

**Primary Conservation Objectives**

Maintain the current range and rebuild populations of *Solanum dissectum*.

**Conservation and Management Actions**

* Maintain and protect existing populations, and protect and enhance habitat to provide potential for reproduction of plants within existing populations.
* Consult with private landowners with *Solanum dissectum* on their properties and develop site-specific management actions and the implementation of conservation agreements.
* Manage sites to identify, control and reduce the spread of invasive species such as buffel grass (*Cenchrus ciliaris*).
* Implement an appropriate fire management regime for protecting remaining populations and habitat.

**Survey and Monitoring Priorities**

* Undertake an appropriate monitoring program to establish a more accurate assessment of the current extent of occurrence, area of occupancy and population size.
* Implement a monitoring program with sufficient power to detect sudden changes, and notable fluctuations, in populations.

**Information and Research Priorities**

* Undertake seed germination and/or vegetative propagation experiments to determine the requirements for successful establishment.
* Identify recruitment and vegetative responses to fires, and optimal fire regimes for regeneration (vegetative regrowth and/or seed germination), and response to other prevailing fire regimes.
* Gain a better understanding of mechanisms, including the level of reliance on bird dispersal, to revegetate the species and options for linking, enhancing or establishing additional populations.

**Collective list of questions for *Solanum dissectum* – your views**

**Biological information**

1. Can you provide any additional or alternative references, information or estimates on longevity, average life span and generation length?
2. What is known about the clonal behaviour (seed-derived and asexual) of the species? What is the level of fecundity of the species and how much seed is produced?
3. Can you provide any information as to whether the species increases greatly in abundance after disturbance and subsequently decreases, and whether this is a response to the disturbance or a factor of rhizoidal cloning?
4. Could this species be a ‘disturbance specialist’ that relies on seed banks and/or bird dispersal?

**Estimate of the number of mature individuals**

1. Has the survey effort for this species been adequate to estimate its national adult population size (number of mature individuals)? If not, please provide justification for your response.
2. Do you consider the estimate of the adult population size to be appropriate? Are there any assumptions and unquantified biases in the estimates? Did the estimates measure relative or absolute abundance? If not, please provide justification for your response.

**Current distribution/range/extent of occurrence, area of occupancy**

1. Does the information consider the entire geographic extent and national extent of the species? If not, please provide justification for your response.
2. Has the survey effort for this species been adequate to determine its national distribution? If not, please provide justification for your response.
3. Is the distribution as described valid? If not, please provide justification for your response and provide alternate information.
4. Do you agree that the way the current extent of occurrence and/or area of occupancy has been estimated is appropriate? Please provide justification for your response.

Can you provide estimates (or if you disagree with the estimates provided, alternative estimates) of the extent of occurrence and/or area of occupancy.

If, because of uncertainty, you are unable to provide an estimate of extent of occurrence, you may wish to provide an estimated range. If so, please choose one of the ranges suggested in the table below of ranges of extent of occurrence, and also choose the level of confidence you have in this estimated range.

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| --- |
| Extent of occurrence is estimated to be in the range of:  □ <100 km2 □100 – 5 000 km2 □ 5 001 – 20 000 km2 □ >20 000 km2 |
| Level of your confidence in this estimated extent of occurrence  □ 0–30% - low level of certainty/ a bit of a guess/ not much data to go on  □ 31–50% - more than a guess, some level of supporting evidence  □ 51–95% - reasonably certain, data suggests this range of decline  □ 95–100% -high level of certainty, data indicates a decline within this range  □ 99–100% - very high level of certainty, data is accurate within this range |

If, because of uncertainty, you are unable to provide an estimate of area of occupancy, you may wish to provide an estimated range. If so, please choose one of the ranges suggested in the table below of ranges of area of occupancy, and also choose the level of confidence you have in this estimated range.

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| --- |
| Area of occupancy is estimated to be in the range of:  □ <10 km2 □11 – 500 km2 □ 501 – 2000 km2 □ >2000 km2 |
| Level of your confidence in this estimated extent of occurrence:  □ 0–30% - low level of certainty/ a bit of a guess/ not much data to go on  □ 31–50% - more than a guess, some level of supporting evidence  □ 51–95% - reasonably certain, data suggests this range of decline  □ 95–100% -high level of certainty, data indicates a decline within this range  □ 99–100% - very high level of certainty, data is accurate within this range |

**General**

1. Can you provide additional data or information relevant to this assessment?
2. Can you advise of appropriate weed control for this species?
3. Can you advise of appropriate fire management for this species?
4. Can you advise of any estimates of brigalow (*Acacia harpophylla*) woodland clearance in the region where this species occurs?

**Threats**

1. Do you agree that the threats listed are correct and that their effect on the species is significant?
2. To what degree are the identified threats likely to impact on the species in the future?
3. Can you provide additional or alternative information on threats, past, current or potential that may adversely affect this species at any stage of its life cycle?
4. Can you provide supporting data/justification or other information for your responses to these questions about threats?

**Management**

1. What planning, management and recovery actions are currently in place supporting protection and recovery of the species? To what extent have they been effective?
2. Can you recommend any additional or alternative specific threat abatement or conservation actions that would aid the protection and recovery of the species?
3. What individuals or organisations are currently, or potentially could be, involved in management and recovery of the species?

**References cited in the advice**

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