Ref: 15/005397

The Hon Leanne Donaldson MP  
Minister for Agriculture and Fisheries  
GPO Box 46

Brisbane QLD 4001

Dear Minister

I am writing to you as Delegate of the Minister for the Environment in relation to the reassessment of the Queensland River and Inshore Beam Trawl Fishery under the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act).

The River and Inshore Beam Trawl Fishery was most recently assessed under the international wildlife trade provisions of Part 13A of the EPBC Act in April 2012. The Delegate of the then Minister for Sustainability, Environment, Water, Population and Communities subsequently declared the River and Inshore Beam Trawl Fishery an approved wildlife trade operation under Part 13A of the EPBC Act for a period of three years, until 10 April 2015. This allowed export of product from the fishery to continue during the period of the declaration.

In July 2015, the Queensland Department of Agriculture and Fisheries provided an application to the Department of the Environment seeking continued export approval for the River and Inshore Beam Trawl Fishery.

The application has been assessed for the purposes of the wildlife trade provisions of Part 13A of the EPBC Act. The assessment took into account measures that have been developed by the Queensland Department of Agriculture and Fisheries in response to the conditions and recommendations made in the 2012 assessment under the EPBC Act.

I am pleased to advise that the assessment is now complete. The new assessment report will be available on the Department of the Environment’s website at: <http://www.environment.gov.au/marine/fisheries/qld/river-beam-trawl>.

I consider that the management arrangements for the River and Inshore Beam Trawl Fishery meet most of the Australian Government *Guidelines for the Ecologically Sustainable Management of Fisheries - 2nd Edition*. Taking into account these measures (which include limited entry, spatial and temporal closures, vessel and gear restrictions, and species specific restrictions for target and byproduct species), I am satisfied that the operation of the fishery remains consistent with the objects of the wildlife trade provisions of Part 13A of the EPBC Act.

Accordingly, I have decided to declare the Queensland River and Inshore Beam Trawl Fishery an approved wildlife trade operation until 15 February 2019. The declaration will apply only to those classes of specimens specified in the instrument of declaration, available from the Department's website, and will be subject to the conditions (**Attachment 1**)specified in the instrument of declaration.

Officers from the Queensland Department of Agriculture and Fisheries and the Department have discussed key areas requiring ongoing attention. While there are some environmental risks associated with this fishery, I believe that the Queensland Department of Agriculture and Fisheries is committed to addressing these issues and has already taken   
proactive measures.

The Queensland Department of Agriculture and Fisheries and the Department’s officers have agreed to an additional recommendation (**Attachment 1**) to be implemented before the next Australian Government assessment of the fishery.

The management regime for the Queensland River and Inshore Beam Trawl Fishery was most recently accredited under Part 13 of the EPBC Act, for interactions with protected species, in April 2012. I am satisfied that it is unlikely that fishing operations conducted in accordance with the management regime will adversely affect the conservation status of protected species or affect the survival or recovery in nature of listed threatened species or adversely affect the conservation status of listed migratory species, cetaceans or listed marine species. I also consider that under the current management regime, operators are required to take all reasonable steps to avoid the killing or injuring of species listed under Part 13 of the EPBC Act. I therefore consider the current accreditation under Part 13 of the EPBC Act remains valid. The accreditation will continue to ensure that individual fishers operating in accordance with the current management regime are not required to seek permits if they are at risk of killing or injuring listed species in Commonwealth waters.

I would like to thank you for the constructive way in which your officials have approached this assessment.

Please note that any person whose interests are affected by this decision may make an application to the Department of the Environment for the reasons for the decision, and may apply to the Administrative Appeals Tribunal to have this decision reviewed. I have enclosed further information on these processes.

As the River and Inshore Beam Trawl Fishery operates within the Great Barrier Reef Marine Park, I have copied this letter to Dr Russell Reichelt, Chairman and Chief Executive of the Great Barrier Reef Marine Park Authority, for his information.

Yours sincerely

Ilse Kiessling   
  
Delegate of the Minister for the Environment  
15 February 2016

**Conditions on the approved wildlife trade operation declaration for the Queensland River and Inshore Beam Trawl Fishery - February 2016.**

1. Operation of the Queensland River and Inshore Beam Trawl Fishery will be carried out in accordance withthemanagement regimein forceunder the Queensland *Fisheries Act 1994* and the Queensland Fisheries East Coast Trawl Management Plan 2010.
2. The Queensland Department of Agriculture and Fisheries to advise the Department of the Environment of any intended amendments to the River and Inshore Beam Trawl Fishery management arrangements that could affect the criteria on which *Environment Protection and Biodiversity Conservation Act 1999* decisions are based.
3. The Queensland Department of Agriculture and Fisheries to produce and present reports for the River and Inshore Beam Trawl Fishery to the Department of the Environment annually as per Appendix B of the *Guidelines for the Ecologically Sustainable Management of Fisheries - 2nd Edition.*
4. The Queensland Department of Agriculture and Fisheries to finalise and publish, by  
   1 March 2017, the outcomes of the River and Inshore Beam Trawl Fishery ecological risk assessment.
5. The Queensland Department of Agriculture and Fisheries to ensure that by 15 February 2019, any unacceptable risks to bycatch (including protected species) that are identified through the ecological risk assessment have been mitigated.

**Recommendation to the Queensland Department of Agriculture and Fisheries on the ecologically sustainable management of the Queensland River and Inshore Beam Trawl Fishery**

1. The Queensland Department of Agriculture and Fisheries to work with industry to:
2. develop an understanding of bycatch compositions and volumes (to species level), and
3. report publicly on the data collected

**Notification of Reviewable Decisions and Rights of Review[[1]](#footnote-1)**

If you are dissatisfied with the attached decision to make, refuse, vary or revoke a declaration under 303FN of the *Environment Protection and Biodiversity Conservation Act 1999* (**EPBC Act**)*,* under section 303GJ(1) of the EPBC Actyou may apply to the Administrative Appeals Tribunal (**AAT**) for review of the decision. An application for review of a decision must be made to the AAT within **28 days** after the day on which you have received the reviewable decision. However an extension of time for lodging an application may be granted by the AAT under certain circumstances. Please visit the AAT’s website at <http://www.aat.gov.au/> for further information.

You are also entitled to request a statement from the decision maker in writing setting out the findings on material questions of fact, referring to the evidence or other material on which those findings were based and giving the reasons for the decision. The decision maker must prepare and give a statement of reasons to the applicant within **28 days** of receiving the request.

**Role of the AAT**

The role of the AAT is to provide independent merits review of administrative decisions by affirming, varying or setting aside the decisions of Commonwealth agencies. The AAT aims to provide a review mechanism that is fair, just, economical, informal and quick.

**Applications and costs**

Applications to the AAT are made by lodging an Application Form (Form 1). This can be found on the AAT’s website <http://www.aat.gov.au/>

There are no strict timelines in which the AAT must review the decision, however the first Conference between the parties will usually be held within 6-10 weeks of the application being lodged.

The cost of lodging an application with the AAT is $861.00 (current as at 15 August 2014).

You may be eligible to pay a reduced fee of $100.00 if:

* you are receiving legal aid for your application;
* you hold a health care card, a pensioner concession card, a Commonwealth seniors health card or any other card issued by the Department of Social Services and Indigenous Affairs or the Department of Veterans' Affairs that certifies entitlement to Commonwealth health concessions;
* you are in prison or lawfully detained in a public institution;
* you are under 18 years of age; or
* you are receiving youth allowance, Austudy or ABSTUDY.

You may also be eligible for a reduced fee if you can demonstrate to the AAT that you demonstrate financial hardship. Further information can be found on the AAT’s website.

**Freedom of Information Request**

You may make an application under the *Freedom of Information Act 1982* (**FOI Act**) to access documents relevant to this permit decision. Further information can be found at: <http://www.environment.gov.au/foi/index.html>.

Please contact the Freedom of Information Contact Officer at [foi@environment.gov.au](mailto:foi@environment.gov.au) for more information.

**Contact Details**

Please direct any enquiries regarding this decision to:

The Director

Sustainable Fisheries Section  
Department of the Environment  
GPO Box 787  
Canberra ACT 2601  
**Telephone:** +61 (0) 2 6274 1917

**Email:** sustainablefisheries@environment.gov.au

Any enquiries regarding the review process (from within Australia) should be directed to the Deputy Registrar, Administrative Appeals Tribunal in your Capital City. Alternatively you may contact the AAT at their Principal Registry:

Administrative Appeals Tribunal  
GPO Box 9955   
Sydney NSW 2001

**Telephone:** +61 (0) 2 9391 2400 or 1300 366 700 (for country areas within Australia)

**Fax:** +61 (0) 2 9267 5538

**Email:** [Principal.Registry@aat.gov.au](mailto:Principal.Registry@aat.gov.au)

**Website:** http://www.aat.gov.au/default.htm

**Legal Advice**

You may be able to obtain legal or financial advice and assistance in relation to this permit decision from, CARE Financial Counselling, Legal Aid Commission, or the Law Society in your Capital City.

1. In accordance with the *Administrative Appeals Tribunal Act 1975* Code of Practice for Notification of Reviewable Decisions and Rights of Review [↑](#footnote-ref-1)